103D CONGRESS 2D SESSION

H. R. 4097

To reform the Federal regulation of depository institution service corporations.

IN THE HOUSE OF REPRESENTATIVES

MARCH 21, 1994

Mr. Leach introduced the following bill; which was referred to the Committee on Banking, Finance and Urban Affairs

A BILL

To reform the Federal regulation of depository institution service corporations.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 **SECTION 1. SHORT TITLE.**
- 4 This Act shall be cited as the "Depository Institution
- 5 Service Corporation Reform Act of 1994".
- 6 TITLE I—BANK SERVICE CORPORATION
- 7 **ACT AMENDMENTS**
- 8 SEC. 101. SERVICE CORPORATION REFORMS.
- 9 The Bank Service Corporation Act (Public Law 87–
- 10 856, 76 Stat. 1132, 12 U.S.C. 1861 et seq.) is amended
- 11 to read as follows:

"SECTION 1. SHORT TITLE; DEFINITIONS.

- 2 ''(a) This Act may be cited as the 'Depository Institu-3 tions Service Corporation Act'.
- 4 "(b) For the purpose of this chapter—
- "(1) the term 'appropriate Federal banking agency' shall have the meaning provided in section 3(q) of the Federal Deposit Insurance Act (12 U.S.C. 1813(q));
 - "(2) the term 'depository institution service corporation' means a corporation organized to perform services authorized by this Act, all of the capital stock of which is owned by one or more insured depository institutions;
 - "(3) the term 'Board' means the Board of Governors of the Federal Reserve System;
 - "(4) the terms 'depository institution', 'insured depository institution' and 'institution-affiliated party' have the meaning as in section 3 of the Federal Deposit Insurance Act (12 U.S.C. 1813);
 - "(5) the term 'invest' includes any advance of funds to a depository institution service corporation, whether by the purchase of stock, the making of a loan, or otherwise, except a payment for rent earned, goods sold and delivered, or services rendered prior to the making of such payment; and

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"(6) the term 'principal investor' means the in-1 2 sured depository institution that has the largest dol-3 lar amount invested in the capital stock of a depository institution service corporation. In any case where two or more insured depository institutions 6 have equal dollar amounts invested in a depository 7 institution service corporation, the corporation shall, 8 prior to commencing operations, select one of the in-9 sured depository institutions as its principal investor 10 and shall notify the depository institution's appro-11 priate Federal banking agency of that choice within 5 business days of its selection. 12

13 "SEC. 2. AMOUNT OF INVESTMENT IN DEPOSITORY INSTI-

- 14 TUTION SERVICE CORPORATION.
- 15 "(a) Depository Institutions.—Notwithstanding
- 16 any limitation or prohibition otherwise imposed by any
- 17 provision of law exclusively relating to depository institu-
- 18 tions, an insured depository institution may invest in a
- 19 depository institution service corporation, provided that it
- 20 invests no more than—
- 21 "(1) 10 per centum of paid-in and unimpaired
- capital and unimpaired surplus in any single deposi-
- 23 tory institution service corporation;

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1	"(2) 20 per centum of paid-in and unimpaired
2	capital and unimpaired surplus in depository institu-
3	tion service corporations; or
4	"(3) 3 per centum of its total assets in deposi-
5	tory institution service corporations.
6	"(b) Institution-Affiliated Parties.—Without
7	the prior written approval of the appropriate Federal
8	banking agency, no depository institution service corpora-
9	tion may pay management fees, in any manner, to an in-
10	stitution-affiliated party or any corporation owned by an
11	institution-affiliated party.
12	"SEC. 3. PERMISSIBLE SERVICE CORPORATION ACTIVITIES
12 13	"SEC. 3. PERMISSIBLE SERVICE CORPORATION ACTIVITIES FOR DEPOSITORY INSTITUTIONS.
13 14	FOR DEPOSITORY INSTITUTIONS.
13 14 15	FOR DEPOSITORY INSTITUTIONS. "Without regard to the provisions of sections 4 and
13 14 15 16	FOR DEPOSITORY INSTITUTIONS. "Without regard to the provisions of sections 4 and 5 of this Act, an insured depository institution may invest
13 14 15 16	FOR DEPOSITORY INSTITUTIONS. "Without regard to the provisions of sections 4 and 5 of this Act, an insured depository institution may invest in a depository institution service corporation that per-
13 14 15 16 17	FOR DEPOSITORY INSTITUTIONS. "Without regard to the provisions of sections 4 and 5 of this Act, an insured depository institution may invest in a depository institution service corporation that performs, and a depository institution service corporation
13 14 15 16 17 18	FOR DEPOSITORY INSTITUTIONS. "Without regard to the provisions of sections 4 and 5 of this Act, an insured depository institution may invest in a depository institution service corporation that performs, and a depository institution service corporation may perform, the following services only for depository in-
13 14 15 16 17 18 19	FOR DEPOSITORY INSTITUTIONS. "Without regard to the provisions of sections 4 and 5 of this Act, an insured depository institution may invest in a depository institution service corporation that performs, and a depository institution service corporation may perform, the following services only for depository institutions: check and deposit sorting and posting, com-
13 14 15 16 17 18 19 20	FOR DEPOSITORY INSTITUTIONS. "Without regard to the provisions of sections 4 and 5 of this Act, an insured depository institution may invest in a depository institution service corporation that performs, and a depository institution service corporation may perform, the following services only for depository institutions: check and deposit sorting and posting, computation and posting of interest and other credits and

23 keeping, accounting, statistical, or similar functions per-

24 formed for a depository institution.

1	"SEC. 4. PERMISSIBLE DEPOSITORY INSTITUTION SERVICE
2	CORPORATION ACTIVITIES FOR OTHER PER-
3	SONS.
4	"(a) Services Permissible Other Than Taking
5	Deposits.—A depository institution service corporation
6	may provide to any person any service authorized by this
7	section, except that a depository institution service cor-
8	poration shall not take deposits.
9	"(b) Permissible Services.—
10	"(1) IN GENERAL.—A depository institution
11	service corporation shall not perform any type of
12	service or engage in any activity not permissible for
13	a national bank.
14	"(2) WAIVER.—The appropriate Federal bank-
15	ing agency may waive the requirements of this sec-
16	tion, if—
17	"(A) the agency determines an activity
18	would pose no significant risk to the appro-
19	priate deposit insurance fund; and
20	"(B) the depository institution is in com-
21	pliance with applicable capital standards pre-
22	scribed by the appropriate Federal banking
23	agency.
24	"(c) Geographic Location.—Notwithstanding the
25	other provisions of this section or any other provision of
26	law, other than the provisions of Federal and State

- 1 branching law regulating the geographic location of banks
- 2 to the extent that those laws are applicable to an activity
- 3 authorized by this subsection, a depository institution
- 4 service corporation may perform at any geographic loca-
- 5 tion any service, other than deposit taking, that the Board
- 6 has determined, by regulation, to be permissible for a bank
- 7 holding company under section 4(c)(8) of the Bank Hold-
- 8 ing Company Act of 1956 (12 U.S.C. 1843(c)(8)).
- 9 "SEC. 5. PRIOR APPROVAL FOR INVESTMENTS IN DEPOSI-
- 10 TORY INSTITUTION SERVICE CORPORATIONS.
- 11 "(a) Approval of Federal Banking Agency.—
- 12 No insured depository institution shall invest in the capital
- 13 stock of a depository institution service corporation that
- 14 performs any service under authority of section 4(b) of
- 15 this Act without the prior approval of the depository insti-
- 16 tution's appropriate Federal banking agency.
- 17 "(b) APPROVAL OF BOARD.—No insured depository
- 18 institution shall invest in the capital stock of a depository
- 19 institution service corporation that performs any service
- 20 under authority of section 4(c) of this Act and no deposi-
- 21 tory institution service corporation shall perform any ac-
- 22 tivity under section 4(c) of this Act without the prior ap-
- 23 proval of the Board.
- 24 "(c) Considerations in Determining Ap-
- 25 PROVAL.—In determining whether to approve or deny any

- 1 application for prior approval under this section, the
- 2 Board or the appropriate Federal banking agency, as the
- 3 case may be, is authorized to consider the financial and
- 4 managerial resources and future prospects of the deposi-
- 5 tory institution or depository institutions and depository
- 6 institution service corporation involved, including the fi-
- 7 nancial capability of the depository institution to make a
- 8 proposed investment under this chapter, and possible ad-
- 9 verse effects such as undue concentration of resources, un-
- 10 fair or decreased competition, conflicts of interest, or un-
- 11 safe or unsound banking practices.
- 12 "(d) Failure To Act on Application for Ap-
- 13 PROVAL.—In the event the Board or the appropriate Fed-
- 14 eral banking agency, as the case may be, fails to act on
- 15 any application under this section within ninety days of
- 16 the submission of a complete application to the agency,
- 17 the application shall be deemed approved.

18 "SEC. 6. SERVICES TO NONSTOCKHOLDERS.

- 19 No depository institution service corporation shall un-
- 20 reasonably discriminate in the provision of any services
- 21 authorized under this chapter to any depository institution
- 22 that does not own stock in the service corporation on the
- 23 basis of the fact that the nonstockholding institution is
- 24 in competition with an institution that owns stock in the
- 25 depository institution service corporation, except that—

"(1) it shall not be considered unreasonable discrimination for a depository institution service corporation to provide services to a nonstockholding institution only at a price that fully reflects all of the costs of offering those services, including the cost of capital and a reasonable return thereon; and

> "(2) a depository institution service corporation may refuse to provide services to a nonstockholding institution if comparable services are available from another source at competitive overall costs, or if the providing of services would be beyond the practical capacity of the service corporation.

13 "SEC. 7. REGULATION AND EXAMINATION OF DEPOSITORY 14 INSTITUTION SERVICE CORPORATIONS.

"(a) Principal Investor.—A depository institution service corporation shall be subject to examination and regulation by the appropriate Federal banking agency of its principal investor to the same extent as its principal investor. The appropriate Federal banking agency of the principal shareholder of such a depository institution service corporation may authorize any other Federal banking agency that supervises any other shareholder of the depository institution service corporation to make such an examination.

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1	"(b) Enforcement.—A depository institution serv-
2	ice corporation shall be subject to the provisions of section
3	8 of the Federal Deposit Insurance Act (12 U.S.C. 1818)
4	as if the depository institution service corporation were an
5	insured depository institution. For this purpose, the ap-
6	propriate Federal banking agency shall be the appropriate
7	Federal banking agency of the principal investor of the
8	depository institution service corporation.
9	"(c) Services Performed by Contract or Oth-
10	ERWISE.—Notwithstanding subsection (a) of this section,
11	whenever a depository institution that is regularly exam-
12	ined by an appropriate Federal banking agency, or any
13	subsidiary or affiliate of such a depository institution that
14	is subject to examination by that agency, causes to be per-
15	formed for itself, by contract or otherwise, any services
16	authorized under this Act, whether on or off its prem-
17	ises—
18	"(1) such performance shall be subject to regu-
19	lation and examination by such agency to the same
20	extent as if such services were being performed by
21	the depository institution itself on its own premises,
22	and
23	"(2) the depository institution shall notify such
24	agency of the existence of the service relationship
25	within thirty days after the making of such service

- 1 contract or the performance of the service, whichever
- 2 occurs first.
- 3 "(d) Issuance of Regulations and Orders.—
- 4 The Board and the appropriate Federal banking agencies
- 5 are authorized to issue such regulations and orders as may
- 6 be necessary to enable them to administer and to carry
- 7 out the purposes of this chapter and to prevent evasions
- 8 thereof.".

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